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FINANCING OF THE UNITED NATIONS ADVANCE MISSION IN CAMBODIA

Report of the Advisory Committee on Administrative and Budgetary Questions

1. The Advisory Committee on Administrative and Budgetary Questions has considered the report of the Secretary-General on the financing of the United Nations Advance Mission in Cambodia (UNAMIC), including the additional requirements in respect of the expanded responsibilities in the provision of assistance in mine clearing by Cambodians (A/46/855). During its consideration of this item, representatives of the Secretary-General provided additional information to the Advisory Committee.

2. In view of the urgent need for the General Assembly to complete its consideration of this item and to appropriate the necessary funds for UNAMIC at its resumed forty-sixth session, the Advisory Committee is presenting only an abbreviated report on this matter. The Committee will review the matter again in the context of the performance report requested in paragraph 14 below.

3. The Security Council, by its resolution 717 (1991) of 16 October 1991, decided to establish, under its authority, a United Nations Advance Mission in Cambodia in accordance with the report of the Secretary-General. 1/ The General Assembly, by its resolution 46/198 of 20 December 1991, appropriated an amount of $14,319,200 gross ($13,967,300 net) for the operation of UNAMIC for the period from 1 November 1991 to 30 April 1992 and authorized the Secretary-General to enter into commitments for UNAMIC at a rate not to exceed $2,070,000 gross ($2,000,000 net) per month for the period beyond 30 April 1992, should the Security Council decide to continue the operation of UNAMIC.

4. By its resolution 728 (1992) of 8 January 1992, the Security Council approved the report of the Secretary-General on the provision of assistance in mine clearing by Cambodians. 2/ The Secretary-General's report of 31 January 1992 (A/46/855) relates to the additional requirements of UNAMIC in

respect of its expanded responsibilities for the period from 15 January to 30 April 1992.

5. The Secretary-General was informed by a letter dated 3 February 1992 that the Advisory Committee had concurred in his request to enter into commitments for UNAMIC of up to $10 million under General Assembly resolution 46/187 of 20 December 1991, relating to unforeseen and extraordinary expenses for the biennium 1992-1993 to act as soon as possible on the Security Council's decision to expand the mandate of UNAMIC.

6. According to paragraph 6 of the report (A/46/855), the Secretary-General estimates the total additional cost for the expansion of UNAMIC for the period from 15 January to 30 April 1992 at $22,893,000 gross ($22,813,000 net), including the commitment authority of $10 million. Annex I of that report provides the cost estimates for the expansion of UNAMIC and the total resources required by UNAMIC for the period from 1 November 1991 to 30 April 1992, with supplementary information thereon in annex II. The Secretary-General estimates that the cost of maintaining UNAMIC for the six months beyond 30 April 1992, should the advance mission be continued, would amount to $38,874,000 gross ($38,139,000 net), which is equivalent to a monthly rate of $6,479,000 gross ($6,356,500 net), as shown in annex III. The consolidated staffing table, civilian staff costs and the current and proposed additional vehicle establishment for the expansion of UNAMIC are presented in annexes IV to VI. The operational plan of UNAMIC is set out in paragraph 7 of the report of the Secretary-General.

7. The Secretary-General states in section IV of his report that, in addition to the voluntary contributions listed in his previous report (A/46/723), two Member States have offered to provide contributions in kind; these have not been taken into account in the additional resource requirements. In particular, the Committee was informed that one Government has offered to provide to UNAMIC the required fixed-wing aircraft, two utility helicopters and 41 crew and maintenance personnel, resulting in projected savings of $2,029,000.

8. With regard to air operations, at revised costs of $1,643,000, the Committee was informed that it is estimated that the two medium-sized helicopters will be chartered commercially and be deployed by 1 March 1992. The Committee recalls its observations in its first report on the financing of UNAMIC (A/46/763, para. 8) and is of the view that the provision of four helicopters with a minimum of 55 monthly flight hours each and one cargo aircraft with a minimum of 100 monthly flight hours, in addition to the existing four helicopters and one cargo aircraft, is high and might not be fully required, taking into account the delay in the deployment of the expert training teams and other military staff.

9. As indicated in annex II to the report of the Secretary-General under cost parameters, mission subsistence allowance and civilian personnel costs have been calculated for 90 days from 1 February to 30 April 1992. The Committee was informed that the deployment of the engineer battalion of 750

all ranks and the 200-man mine-clearing expert group will be delayed approximately by 20 days, the planning and liaison team of 40 officers by 14 days, 116 all ranks of the 150-man logistical support unit by two months and 24 international civil staff by one month, resulting in savings of personnel costs ($1,516,000), training ($40,000), support account ($24,000) and staff assessment ($27,000).

10. The Committee notes that, while the 40-man planning and liaison unit at its headquarters at Phnom Penh and the expert training teams with a total of 200 staff have been listed in the operational plan as military personnel, payment of subsistence allowance is provided instead of reimbursement to the contributor (A/46/855, annex II, para. 5). Upon inquiry, the Committee was informed that the 40 planning and liaison officers and the 200 expert trainers, who are serving throughout the country, are provided from a number of Member States and do not constitute "formed bodies of troops" under the model agreement between the United Nations and Member States contributing personnel and equipment (A/46/185, para. 16). The Committee intends to look further into this question in the context of its consideration of the Secretary-General's report on the administrative and budgetary aspects of the financing of United Nations peace-keeping operations to be submitted to the General Assembly at its forty-seventh session in accordance with General Assembly resolution 45/258 of 3 May 1991.

11. The Committee recalls that mission subsistence allowance (MSA) at the rate of $111 per day is based on the assumption that individuals are expected to provide their own meals and accommodation (A/46/723, annex II, para. 5); however, provision is also made for the purchase of 20 self-sufficient camp facilities ($2,403,000), composed of office and living accommodation for 10 persons per facility, outside the capital to serve as the operational base for the demining training teams (A/46/855, annex II, para. 7 d)). The Committee was informed that the above rate will be kept under review and will be reduced where accommodation and/or meals are provided; this would result in further savings.

12. Provision for the rental of premises at Phnom Penh for the 40-person planning and liaison unit and additional civilian support personnel ($63,000), maintenance ($10,000) and utilities ($30,000) has been made (A/46/855, annex II, para. 7) in addition to the current rental, maintenance and utilities of premises for UNAMIC totalling $308,000. In this connection, the Committee recalls the model status-of-forces agreement for peace-keeping operations (A/45/594) and trusts that the Secretary-General will pursue every effort with the host country to obtain premises, if available, for the operation of the mission and the accommodation of the staff without cost to UNAMIC.

13. The Committee notes that provision of $120,000 has been made to pay a monthly allowance of $100 per person for the projected 400 Cambodians expected to participate each month in the mine-clearing techniques training programme (A/46/855, annex II, para. 13), which has been reduced by $40,000 for the delay of one month (see para. 9 above). The Committee was not convinced of

the need to provide such a monthly fee to local participants in the training programme and believes that it should be reviewed by the Secretary-General. In this connection, the Committee recalls that the Agreements signed in Paris on 23 October 1991 by the States participating in the Paris Conference on Cambodia (see A/46/608-S/23177, annex 2) provide, inter alia, under article IX, paragraph 2, that:

> "The Parties agree that, after completion of the regroupment and cantonment processes in accordance with article III of the present annex, they will make available mine-clearing teams which, under the supervision and control of UNTAC military personnel, will leave the cantonment areas in order to assist in removing, disarming or deactivating remaining unexploded ordnance devices ...".

14. In view of the information concerning additional voluntary contributions ($2,029,000) contained in paragraph 7 above and taking into account information provided to the Committee by the Secretary-General on savings as a result of delays in the deployment of staff ($1,607,000), referred to in paragraph 9 above, the Advisory Committee recommends that the General Assembly appropriate and assess an additional amount of $19,257,000 gross ($19,204,000 net) for the expansion of UNAMIC from 15 January to 30 April 1992. In view of its observations above and in its first report on UNAMIC (A/46/763), the Committee expects that economies will be made and reflected in the performance report of UNAMIC for the period from 1 November 1991 to 30 April 1992 which the Committee requests at its spring session.

15. As for estimates of costs beyond 30 April 1992, the Committee points out that these are indicative, and that it is quite likely that by that time UNAMIC will have been merged into the United Nations Transitional Authority in Cambodia.

Notes

1/ S/23097 and Add.1.

2/ S/23331 and Add.1.